



**DR. BUU NYGREN** *PRESIDENT*  
**RICHELLE MONTOYA** *VICE PRESIDENT*

**The Navajo Nation | Yideeskáądi Nitsáhákees**

April 6, 2023

**TRANSMITTAL**

TO : Michael Anderson, Executive Director  
 Navajo Nation Division of Public Safety (NN DPS)

FROM : CMS  
 Cordell Shortey, Contracting Officer  
 Contracts & Grants Section (CGS) / OMB

SUBJECT : Rural Addressing: ARPA Funds allocated to NN DPS

**I. Information on Contract (per Original Award):**

Rural Addressing		U.S. Treasury American Recovery Plan Act (ARPA)		21.027
Title of Contract		Funding Agency		CFDA No. - Federal
CJN-29-22	\$ 35,000,000.00	2022	03/11/2021 to 12/31/2026	
Grant No.	Amount	Fiscal Year	Term - Begin and End Date	

**II. Data Entered in FMIS Regarding:**

- New Contract or Grant Company No. 8059 Business Unit (K#) K211592
- Contract Mod No. \_\_\_\_\_
- Amt of Award \_\_\_\_\_ to \_\_\_\_\_  
AMOUNT FROM TO
- Budget Period - Extend End Date: From \_\_\_\_\_ To \_\_\_\_\_
- Other, specify: \_\_\_\_\_

**Authorizing Document - Attached:**

- Contract / Agreement - Date executed \_\_\_\_\_
- NNC / Committee Resolution - No. & Date \_\_\_\_\_
- Other, specify: NN Council Resolution CJN-29-22

**III. Comments by CGS:**

Budget received on March 29, 2023 is authorized for implementation pursuant to FY 2023 NN BIM Appendix L Section II. B. and concurred by Navajo Nation Fiscal Recovery Fund (NN FRF) Office by memorandum on July 18, 2022 and March 28, 2023.

Attachment  
 Copy: Contract files  
 Contract Accounting / OOC / DPM  
 Tom Platero, Executive Director - NN FRF Office

Revised February 2023



**The Navajo Nation** **DR. BUU NYGREN** *PRESIDENT*  
 Yideeskáądi Nitsáhákees **RICHELLE MONTOYA** *VICE PRESIDENT*

**MEMORANDUM**



**TO :** Dominic Beyal, Director  
 Navajo Nation Office of Management & Budget  
  
 Cordell Shortey, Contracting Officer  
 Navajo Nation Office of Management & Budget

**FROM :** *Lisa Jymm*  
 Lisa Jymm, Deputy Executive Director  
 Navajo Nation Fiscal Recovery Fund Office

**DATE :** March 28, 2023

**SUBJECT :** Allocation of \$35,000,000 in Fiscal Recovery Funds to the Division of Public Safety per CJN-29-22.

The Navajo Nation Fiscal Recovery Fund Office (NNFRFO) is requesting a new business unit in the amount of \$35,000,000 per CJN-29-22, Exhibit F, as listed in the table below.

No.	Description	Category	\$
1	Division of Public Safety - Rural Addressing	1.14	\$35,000,000.00
		<b>TOTAL:</b>	<b>\$35,000,000.00</b>

If you have any questions, please feel free to contact me by phone at (928) 309-5535 or by email at [ljymm@navajo-nsn.gov](mailto:ljymm@navajo-nsn.gov). Thank you.

CC: Germaine Jones, Deputy Contracting Officer, OMB  
 Christine Chavez, Director, Contract Acctg/OOC

xc: Attachments

# THE NAVAJO NATION


JONATHAN NEZ | PRESIDENT

MYRON LIZER | VICE PRESIDENT



## MEMORANDUM

TO : Jesse Delmar, Executive Director  
Navajo Nation Division of Public Safety

FROM :   
Lisa Jymm, Deputy Executive Director  
Navajo Nation Fiscal Recovery Fund Office

DATE : July 18, 2022

SUBJECT : CJN-29-22 – Allocation of \$1,070,298,867 in Navajo Nation Fiscal Recovery Funds and \$35,000,000 to the Division of Public Safety.

The Navajo Nation Fiscal Recovery Fund Office (NNFRFO) is requesting budgets totaling \$35,000,000 for the Division of Public Safety per CJN-29-22, Exhibit F, see table below:

Exhibit	Description	Category	\$
F-1	Public Safety/Rural Addressing	1.14	\$35,000,000
	Total Funding for DPS		\$35,000,000

CJN-29-22, Exhibit F-1, determines that the funding is for the “Emergency Communication Update for COVID Response”. As applicable, prepare Budget Forms 2, 3, and 4 in accordance Budget Form 1 in approved Navajo Nation Council resolution CJN-29-22.

If you have any questions, please feel free to contact me by phone at (928) 309-5535 or email at [ljymm@navajo-nsn.gov](mailto:ljymm@navajo-nsn.gov).

Thank you.

FY 2023

**THE NAVAJO NATION  
PROGRAM BUDGET SUMMARY**

**PART I. Business Unit No.:** NEW      **Program Title:** Emergency Communication Updates for COVID      **Division/Branch:** Public Safety  
**Prepared By:** Leonard Redhorse III      **Phone No.:** 928-637-5387      **Email Address:** lredhorse@navajo-nsn.gov

PART II. FUNDING SOURCE(S)	Fiscal Year /Term	Amount	% of Total	PART III. BUDGET SUMMARY			Difference or Total
				Fund Type Code	(A) NNC Approved Original Budget	(B) Proposed Budget	
Fiscal Recovery Funds	10/01/21-12/31/26	35,000,000.00	100%				
				2001 Personnel Expenses			
				3000 Travel Expenses			
				3500 Meeting Expenses			
				4000 Supplies			
				5000 Lease and Rental			
				5500 Communications and Utilities			
				6000 Repairs and Maintenance			
				6500 Contractual Services	6	0	(\$5,000,000)
				7000 Special Transactions			
				8000 Public Assistance			
				9000 Capital Outlay			
				9500 Matching Funds			
				9500 Indirect Cost			
				<b>TOTAL</b>		\$0	(\$5,000,000)
<b>TOTAL:</b> \$35,000,000.00					100%		

**PART V. I HEREBY ACKNOWLEDGE THAT THE INFORMATION CONTAINED IN THIS BUDGET PACKAGE IS COMPLETE AND ACCURATE.**

**SUBMITTED BY:** Michael Anderson, Division Director      **APPROVED BY:** Patrick Sandoval, Chief of Staff  
Michael Anderson      **Program Manager's Printed Name**      Patrick Sandoval      **Division Director / Branch Chief's Printed Name**  
26 March 2023      **Program Manager's Signature and Date**      3/27/23      **Division Director / Branch Chief's Signature and Date**

*1-12-23*



**THE NAVAJO NATION  
PROGRAM PERFORMANCE CRITERIA**

**PART I. PROGRAM INFORMATION:** Business Unit No.: \_\_\_\_\_ New \_\_\_\_\_ Program Name/Title: \_\_\_\_\_ Emergency Communication Updates for COVID Response

**PART II. PLAN OF OPERATION/RESOLUTION NUMBER/PURPOSE OF PROGRAM:** CJN-29-22 Approval of the public safety emergency communications, E911, rural addressing plans.

**PART III. PROGRAM PERFORMANCE CRITERIA:**

	1st QTR		2nd QTR		3rd QTR		4th QTR	
	Goal	Actual	Goal	Actual	Goal	Actual	Goal	Actual

1. Goal Statement: Source GIS data from Navajo Nation, state, local and federal sources

Program Performance Measure/Objective: Source GIS data from (16) entities

4		4		4		4	
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2. Goal Statement: Assess, compile, improve and complete the data for public safety layers

Program Performance Measure/Objective: Successfully deploy (8) layers per quarter that reflect addressing of required structures

2		2		2		2	
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3. Goal Statement: GPS field data collection concentrated in non-addressed areas and incomplete areas

Program Performance Measure/Objective: Field collect 8,000 unique reference points for layers

2,000		2,000		2,000		2,000	
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4. Goal Statement: Source E911 transport for emergency communication routing for first responder use

Program Performance Measure/Objective: Secure contracts to deploy transport service for 5 Agencies

-		-		2		2	
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5. Goal Statement: Source and equip emergency communication center for rural addressing first responder responsiveness

Program Performance Measure/Objective: Source and equip (2) emergency communication centers

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**PART IV. I HEREBY ACKNOWLEDGE THAT THE ABOVE INFORMATION HAS BEEN THOROUGHLY REVIEWED.**

Michael Anderson, Division Director  
Program Manager's Printed Name

*[Signature]*  
Program Manager's Signature and Date

Patrick Sandoval, Chief of Staff  
Division Director/Branch Chief's Printed Name

*[Signature]*  
Division Director/Branch Chief's Signature and Date

*[Signature]*

THE NAVAJO NATION  
DETAILED BUDGET AND JUSTIFICATION

PART I. PROGRAM INFORMATION:

Program Name/Title: Emergency Communication Updates for COVID Response

Business Unit No.: NEW

PART II. DETAILED BUDGET:

(A)	(B)	(C)	(D)
Object Code (LOD 6)	Object Code Description and Justification (LOD 7)	Total by DETAILED Object Code (LOD 6)	Total by MAJOR Object Code (LOD 4)
6500	<b>CONTRACTUAL SERVICES</b>		35,000,000
	Professional services for improving COVID response by improving emergency communications and establishing rural addressing for first responders to use to get to COVID patients. Project fees and expenses for emergency communication development, procurement and execution. Project fees and expenses for rural addressing development, procurement and execution.		
6520	Consulting		
6530	Consulting Fees	9,735,554	
RA	Professional and subject matter expert hourly fees for improving emergency communication and establishing rural addressing. \$4,160,304 130,010 consulting hours x \$32.00 mean average = \$4,160,304		
EC	\$5,575,250 95,125 consulting hours x \$58.60 mean average = \$5,575,250		
6540	Consulting Expenses:		
	Expenses for improving emergency communication and establishing rural addressing.	25,284,446	
RA	\$6,587,523 Materials for 85,999 signs and placards for rural addressing x \$76.80 mean average = \$6,587,523		
EC	\$18,676,923 Emergency communications for 56 staff to be established x \$333,516.48 = \$18,676,923		
<b>TOTAL</b>		35,000,000	35,000,000

*Handwritten signature/initials*

**THE NAVAJO NATION  
PROJECT BUDGET SCHEDULE**

PART I. Business Unit No.: New

Project Title: Emergency Communication Updates for COVID Response

Project Description: Improve emergency communication and rural addressing resulting in increased efficiency in response time and COVID-19 emergency needs

Check one box:  Original Budget     Budget Revision     Budget Reallocation     Budget Modification

PART II. Project Information

Project Type: 1.8 Public health expenses

Planned Start Date: 10/1/2021

Planned End Date: 12/31/2026

Project Manager: Leonard Redhorse III

PART III.

List Project Task separately, such as Plan, Design, Construct, Equip or Furnish.

PART IV. Use Fiscal Year (FY) Quarters to complete the information below. O = Oct.; N = Nov.; D = Dec., etc.

Expected Completion Date if project exceeds 8 FY Qtrs.

Project Task	FY 2023				FY 2024				Date	
	1st Qtr.	2nd Qtr.	3rd Qtr.	4th Qtr.	1st Qtr.	2nd Qtr.	3rd Qtr.	4th Qtr.		
SME Emergency Comm. Advertisement	O	N	D		J	F	M	A	Jul	12/31/26
SME Emergency Comm. Contract										
SME GIS Advertisement										
SME Produce GIS layers										
SME Produce GIS Contract										
SME Field validate layers										
SME Maintenance of layers										
SME Field signage/placards										
PSAP Hardware										
PSAP Software										
PSAP Furniture										
PSAP Modular										
Fiber Advertisement/Contract										
ESInet Advertisement/Contract										
<b>PART V.</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>PROJECT TOTAL</b>
Expected Quarterly Expenditures	-	-	50,000	2,796,000	8,038,500	8,038,500	8,038,500	8,038,500	8,038,500	35,000,000

FOR OMB USE ONLY: Resolution No: \_\_\_\_\_ FMIS Set Up Date: \_\_\_\_\_ Company No: \_\_\_\_\_ OMB Analyst: \_\_\_\_\_



Navajo Nation Fiscal Recovery Fund  
Public Safety

Description	Category	\$
Public Safety/Rural Addressing	1.14	\$35,000,000
Cyber Security	1.14	\$5,000,000
Total Funding		\$40,000,000





NAVAJO NATION DEPARTMENT OF JUSTICE  
OFFICE OF THE ATTORNEY GENERAL



DOREEN N. MCPAUL  
Attorney General

KIMBERLY A. DUTCHER  
Deputy Attorney General

DEPARTMENT OF JUSTICE  
INITIAL ELIGIBILITY DETERMINATION  
FOR NAVAJO NATION FISCAL RECOVERY FUNDS

RFS/HK Review #: HK0093-2

Date & Time Received: 4/12/2022 15:37

Date & Time of Response: 4/12/2022 20:12

Entity Requesting FRF: Navajo Nation Division of Public Safety

Title of Project: Emergency Communication Updates for COVID Response

Administrative Oversight: Executive Branch / OPVP

Amount of Funding Requested: \$35,000,000

**Eligibility Determination:**

- FRF eligible  
 FRF ineligible  
 Additional information requested

**FRF Eligibility Category:**

- (1) Public Health and Economic Impact       (2) Premium Pay  
 (3) Government Services/Lost Revenue       (4) Water, Sewer, Broadband Infrastructure

U.S. Department of Treasury Reporting Expenditure Category: 1.14 - Other Public Health Services.

Returned for the following reasons (Ineligibility Reasons / Paragraphs 5. E. (1) - (10) of FRF Procedures):

- |  |  |
|--|--|
| <input type="checkbox"/> Missing Form  | <input type="checkbox"/> Expenditure Plan incomplete                     |
| <input type="checkbox"/> Supporting documentation missing  | <input type="checkbox"/> Funds will not be obligated by 12/31/2024       |
| <input type="checkbox"/> Project will not be completed by 12/31/2026                                     | <input type="checkbox"/> Incorrect Signatory                             |
| <input type="checkbox"/> Ineligible purpose  | <input type="checkbox"/> Inconsistent with applicable NN or federal laws |
| <input type="checkbox"/> Submitter failed to timely submit CARES reports                                 |  |
| <input type="checkbox"/> Additional information submitted is insufficient to make a proper determination |  |

**Other Comments:** DOJ is reissuing this Initial Eligibility Determination due to a decrease in the requested funding amount from \$55 million to \$35 million. And please note the Treasury's reporting expenditure category changed from 1.12 - Other Public Health Services to 1.14 - Other Public Health Services.

Name of DOJ Reviewer: Mei M. Rodis, Assistant Attorney General, Tax & Finance Unit

Signature of DOJ Reviewer: *MRodis*

**Disclaimers:** An NNDOJ Initial Eligibility Determination will be based on the documents provided, which NNDOJ will assume are true, correct, and complete. Should the Project or Program change in any material way after the initial determination, the requestor must seek the advice of NNDOJ. An initial determination is limited to review of the Project or Program as it relates to whether the Project or Program is a legally allowable use – it does not serve as an opinion as to whether or not the Project or Program should be funded, nor does it serve as an opinion as to whether or not the amount requested is reasonable or accurate.

**THE NAVAJO NATION  
FISCAL RECOVERY FUNDS REQUEST FORM & EXPENDITURE PLAN  
FOR NAVAJO NATION GOVERNMENT UNITS**

**Part 1. Identification of parties.**

NN Government Unit requesting FRF: Navajo Nation Division of Public Safety (DPS) Date prepared: 04/11/2022  
Indicate Department, Program, Office, Division, or Branch

NN Government Unit's mailing address: \_\_\_\_\_ phone/email: \_\_\_\_\_  
website (if any): https://www.navajonationdps.navajo-nsn.gov/

Form prepared by: Jesse Delmar phone/email: 928-871-7087/jdelmar@navajo-nsn.gov  
Jesse Delmar, Executive Director, NN DPS same as above  
CONTACT PERSON'S name, title and Department, Program, Office, etc. CONTACT PERSON'S info

Title & type of Project: Emergency Communication Updates for COVID Response

NN Government Unit's Director or Manager: Jesse Delmar phone & email: 928-871-7087/jdelmar@navajo-nsn.gov

Division Director (if any): Jesse Delmar phone & email: 928-871-7087/jdelmar@navajo-nsn.gov

Branch Chief: Jonathan Nez phone & email: 928 871-7000/jonathannez@navajo-nsn.gov

Funding Recipient will be working with: Executive Branch on the Project and  
Indicate Branch and/or Division  
the same will be submitting the Funding Request Package for Initial Eligibility Determination Review, and will have Administrative Oversight over this FRF Expenditure Plan.

List names or types of Subcontractors or Subrecipients that will be paid with FRF (if known):

document attached

Amount of FRF requested: \$35,000,000 FRF funding period: 10/01/2021 - 12/31/2026  
Indicate Project starting and ending/ending date

**Part 2. Expenditure Plan details.**

(a) Describe the Program(s) and/or Project(s) to be funded, including how the funds will be used, for what purposes, the location(s) to be served, and what COVID-related needs will be addressed:

Throughout the COVID-19 pandemic, police officers, fire fighters, and emergency medical services personnel have responded to COVID-19 patients in need of help. Due to the rural nature of many home in the Navajo Nation, the first responders had difficulty locating the homes sent to dispatch. The funding for this project will address emergency communication and response for COVID support. The project will include rural addressing and updates to the public safety internet connection in vehicles. By adding rural addressing for homes currently without and providing updates to the public safety vehicles, DPS will be able to increase efficiency in response times and help DPS prepare for additional COVID-19 emergency needs.

document attached

(b) Explain how the Program or Project will benefit the Navajo Nation, Navajo Communities, or the Navajo People:

This project will provide benefit to the Navajo Nation across all five agencies, by addressing the needs of the under served communities through home addressing and expansion of the internet to public safety vehicles. Providing emergency services to the Navajo communities is essential and this project will improve communication and allow for more efficiency in emergency response.

document attached

**APPENDIX A**

(c) Provide a prospective timeline showing the estimated date of completion of the Project and/or each phase of the Project. Disclose any challenges that may prevent you from incurring costs for all funding by December 31, 2024 and/or fully expending funds and completing the Program(s) or Project(s) by December 31, 2026:

Sole source procurements: est. 6 months, completed by 5/01/2022  
Deploy personnel for GPS locating and addressing/updates to 911 vehicle systems: est. 1.5 years, completed by 12/31/2024.

document attached

(d) Identify who will be responsible for implementing the Program or Project:

DPS will be responsible for the implementation for this project.

document attached

(e) Explain who will be responsible for operations and maintenance costs for the Project once completed, and how such costs will be funded prospectively:

DPS will be responsible for operation and maintenance of the rural addressing and the updated vehicle systems.

document attached

(f) State which of the 66 Fiscal Recovery Fund expenditure categories in the attached U.S. Department of the Treasury Appendix 1 (using the proposed Program or Project falls under, and explain the reason why:

**1.8 Other COVID-19 Public Health Expenses (including communications, enforcement, isolation/quarantine)**

This project will increase public communication efforts and support rural populations gain access to medical or public health services.

document attached

**Part 3. Additional documents.**

List here all additional supporting documents attached to this FRF Expenditure Plan (or indicate N/A):



APPENDIX A

**Part 4. Affirmation by Funding Recipient.**

Funding Recipient affirms that its receipt of Fiscal Recovery Funds and the implementation of this FRF Expenditure Plan shall be in accordance with Resolution No. CJY-41-21, the ARPA, ARPA Regulations, and with all applicable federal and Navajo Nation laws, regulations, and policies.

Navajo Government Unit  
Proposer: \_\_\_\_\_ Approved by: \_\_\_\_\_  
Signature of Proposed Director of Division Signature of Navajo Government Unit Dept. Program Office Director or Manager

Approved to submit  
for Review: *[Signature]*  
Signature of Branch Chief or Division Director

Print Name, Title,  
Branch or Division: *Jesse Delmar*  
Print Name and Title of person  
*Division of Public Safety*  
Branch or Division  
*Paulson Chaco*

*[Signature]*

PART I. Business Unit No.: K - (New) Program Title: Response Emergency Communication Updates for COVID Division/Branch: NN Division of Public Safety

Prepared By: Jesse Delmar Phone No.: 929-871-7087 Email Address: jdelmar@navajo-nsn.gov

PART II. FUNDING SOURCE(S)	Fiscal Year / Item	Amount	% of Total	PART III. BUDGET SUMMARY	Fund Type Code	(A) NRC Approved Original Budget	(B) Proposed Budget	(C) Difference or Total
NN Fiscal Recovery Funds		\$35,000,000		2801 Personnel Expenses				
				3000 Travel Expenses				
				3500 Meeting Expenses				
				4000 Supplies				
				5000 Lease and Rental				
				5500 Communications and Utilities				
				6000 Repairs and Maintenance				
				6500 Contractual Services			\$35,000,000	
				7000 Special Transactions				
				8000 Public Assistance				
				9000 Capital Outlay				
				TOTAL		\$0.00	\$35,000,000	0
				TOTAL		\$35,000,000	\$35,000,000	0

PART V. I HEREBY ACKNOWLEDGE THAT THE INFORMATION CONTAINED IN THIS BUDGET PACKAGE IS COMPLETE AND ACCURATE.

SUBMITTED BY: Jesse Delmar Program Manager's Printed Name  
 Program Manager's Signature and Date: *Jesse Delmar* 10/3/24

APPROVED BY: Paulson Chapp Division Director's Printed Name  
 Division Director / Branch Chief's Signature and Date: *[Signature]*